

## Message Text

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TO USMISSION NATO IMMEDIATE

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E.O. 11652: GDS

TAGS: NATO, CSCE, PARM

SUBJECT: CSCE/CBMS - APRIL 5 POLADS MEETING

REF: A) USNATO 1876 B) USNATO 1735 C) USNATO 1875

D) USNATO 1642 E) STATE 60121 F) USNATO 1403

1. WE ARE PLEASED AT MISSION'S SUCCESS IN HAVING LANGUAGE  
ON CBM RELATIONSHIP TO ENTIRE CSCE PICTURE FOLDED INTO  
PARAGRAPH ONE AND ON PRIORITIES INTO PARAGRAPH EIGHT OF  
SECOND REVISED DRAFT OF LONG IS PAPER ON CBMS. IS DRAFT  
IS NOW A TAUTER, MORE EFFECTIVE REPORT ON ALLIED CON-  
SIDERATION OF HOW TO TREAT CBMS AT BELGRADE. WE CONTINUE  
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TO BELIEVE, HOWEVER, THAT ALLIES SHOULD BEGIN NOW TO  
NARROW LIST AND SET PRIORITIES AMONG CBM INITIATIVES WHICH  
NATO COULD PROPOSE OR SUPPORT. IN ADDITION TO ARGUMENTS  
ALREADY PRESENTED PER REFTEL E, MISSION SHOULD POINT OUT  
TO ALLIES THAT POLADS TIME WILL BE INCREASINGLY TAKEN  
UP AFTER MINISTERIAL BY WORK CONNECTED WITH PREPARATIONS  
FOR JUNE 15 BELGRADE PREPARATORY MEETING AND WITH DEVELOP-

MENT OF STRATEGY FOR MAIN FOLLOW-UP MEETING IN FALL.  
MISSION MIGHT ALSO POINT OUT THE NEED FOR GETTING ON TO  
MORE DETAILED PREPARING OF ALLIED IMPLEMENTATION REVIEW

STRATEGY AND TACTICS, SINCE THE REVIEW HAS BEEN AGREED  
TO AS THE PRIMARY ALLIED THRUST AT BELGRADE. WE MUST  
ALSO KEEP IN MIND THAT AUGUST VACATION PERIOD MAY AFFECT  
TEMPO OF POLADS WORK ON CBMS, AS WELL AS OTHER CSCE  
ISSUES.

2. FOLLOWING COMMENTS ARE GEARED TO PARAGRAPH NUMBERS  
OF SECOND REVISED IS DRAFT ON CBMS DISCUSSED IN REFTEL B:

A. PARAGRAPH 2, LINE 14: DELETE "FURTHER" FROM "FURTHER  
DEVELOP" TO AVOID ANY IMPRESSION OF INTEREST IN CHANGING  
TEXT OF CBM PORTION OF FINAL ACT.

B. PARAGRAPH 7: WE ATTACH GREAT IMPORTANCE TO LANGUAGE  
INDICATING UNDESIREABILITY OF POST-BELGRADE GROUP ON  
CBMS AND MISSION SHOULD TAKE STRONG POSITION TO RETAIN  
IT. WE OPPOSE ESTABLISHMENT OF EXPERTS GROUPS IN THE  
MILITARY-SECURITY FIELD WHICH RISK PREJUDICING ONGOING  
MBFR NEGOTIATIONS. MISSION WILL NOTE, IN THIS CONNECTION,  
YUGOSLAVS HAVE SPECIFICALLY EXPRESSED INTEREST IN SUCH  
A GROUP (STATE 67783, PARA 2C) WHICH PRESUMABLY WOULD  
AFFORD THEM ALTERNATIVE WAY OF PROMOTING YUGOSLAV CBM  
PROPOSALS UNDESIRABLE FOR WESTERN SIDE.

C. PARAGRAPH 8: STATEMENT ON PRIORITIES IS VERY USEFUL.  
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MISSION MIGHT TRY, HOWEVER, TO RESTORE LANGUAGE FROM  
PREVIOUS DRAFT (REFTEL F) NOT FULLY EXPRESSED ELSEWHERE  
ON RATIONALE FOR ALLIES INITIATING SOME CBM PROPOSALS,  
VIZ.: "HOWEVER, ALLIES BELIEVE THAT INITIATIVES IN  
SECURITY FIELD SHOULD NOT BE LEFT ENTIRELY TO OTHER CSCE  
COUNTRIES AND THEREFORE IT WOULD BE ADVISABLE TO KEEP IN  
RESERVE A FEW REASONABLE AND CONSTRUCTIVE PROPOSALS  
WHICH COULD BE PUT FORWARD AT AN APPROPRIATE TIME."

D. PARAGRAPH 13: IN LAST SENTENCE BEFORE COLON, INSERT  
"ALSO" BETWEEN "MIGHT" AND "BE INCLUDED."

E. PARAGRAPH 20: WE HOPE TO PROVIDE GUIDANCE ON  
MOVEMENTS IN THE NEAR FUTURE.

F. PARAGRAPH 25: AFTER "FREQUENTLY" IN POINT (1), ADD  
"AND TO EXTEND INVITATIONS BROADLY AMONG SIGNATORY STATES  
RATHER THAN LIMIT THEM TO STATES CLOSEST TO THE LOCATION  
OF THE MANEUVER."

G. PARAGRAPH 30 (3 BIS): MISSION SHOULD SEEK ALLIED REACTION TO THIS POSSIBLE YUGOSLAV PROPOSAL FOR STANDARDIZATION OF MAJOR MANEUVER NOTIFICATIONS FOR INCLUSION IN THIS PARAGRAPH. OUR OWN VIEW IS THAT THIS PROPOSAL SHOULD BE CONSIDERED IN PARALLEL WITH THE TWO POSSIBLE ALLIED PROPOSALS LISTED IN PARAGRAPH 9A.

H. PARAGRAPH 30 (6): MISSION SHOULD SEEK A VIEW FROM THE MILITARY COMMITTEE FOR INCLUSION IN THIS PARAGRAPH ON THE AUSTRIAN PROPOSAL FOR COMMAND POST AND SIGNAL EXERCISES NOTIFICATION. OUR VIEW IS THAT CPXS ARE SO DIFFICULT TO VERIFY THAT THEIR INCLUSION COULD BE COUNTERPRODUCTIVE. THIS PROPOSAL (AS THE ONE IN PARAGRAPH 30 (3 BIS)) SHOULD ALSO BE CONSIDERED PARALLEL WITH THE ALLIED ONES OF PARAGRAPH 9A.

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I. PARAGRAPH 30 (7): WHILE THE SWEDISH IDEA FOR PRESENTATION OF MILITARY BUDGETS WOULD HAVE MERIT IN OUR EYES, WE DO NOT WISH TO GIVE IMPRESSION OF PROMOTING IT. SUBSTITUTING COMMA FOR PERIOD, MISSION SHOULD SEEK TO HAVE FOLLOWING INCLUDED AT END OF LAST SENTENCE OF THIRD PARAGRAPH: "SHOULD THE SWEDES RAISE IT."

J. PARAGRAPH 30 (8): ADD COMMA AFTER "SINCE" ON FOURTH LINE AND INSERT "IN HIS OPINION," TO MAKE IT CLEAR THAT THE VIEW ON FORCE STRENGTH PUBLICATION IS ONLY THAT OF THE COMMITTEE MEMBER AND NOT THE COMMITTEE AS A WHOLE.

3. WE ARE REVIEWING THE DRAFT SHORT TEXT ON CBMS FOR THE REPORT TO MINISTERS ON BELGRADE PREPARATIONS (REFTELS C AND D). WE BELIEVE THAT POSSIBLE ALLIED PROPOSALS SHOULD BE: (A) LIMITED IN NATURE, (B) IN BALANCE WITH PROPOSALS IN THE OTHER CSCE BASKETS AND (C) SECONDARY TO IMPLEMENTATION REVIEW, AND (D) SO DESIGNED THAT CONSIDERATION CAN BE COMPLETED WITHIN THE TIMESPAN OF THE BELGRADE MEETING. WE ALSO HAVE SOME QUESTIONS ABOUT "DISARMAMENT" AS A TITLE FOR ONE OF THE FOUR POSSIBLE BELGRADE THEMES (PARA ONE REFTEL C).

4. WHILE WE WILL COMMENT MORE FULLY UPON RECEIPT OF THE FULL DRAFT REPORT TO MINISTERS, MISSION SHOULD NOTE TO ALLIES THAT "DISARMAMENT" REPRESENTS ONLY ONE ASPECT, AND A VERY LIMITED ONE AT THAT, OF THE SUBJECTS FALLING UNDER THE GENERAL RUBRIC OF SECURITY AND COOPERATION. IN ADDITION, CBMS CANNOT ACCURATELY BE DESCRIBED AS A DISARMAMENT MEASURE. WE WOULD THEREFORE SUGGEST THAT THE

FIRST THEME WOULD BE BETTER TITLED AS "SECURITY," UNDER WHICH DISARMAMENT COULD FALL - OR, IF IT IS FELT THAT THE THEME HEADING MUST BE FULLY CONSISTENT WITH THE TITLE OF FINAL ACT DOCUMENT 2, THEN "SECURITY AND DISARMAMENT." HERE, WE WOULD ALSO ASK WHY IT SUGGESTS HANDLING "DETENTE" CONFIDENTIAL

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AS A SEPARATE SUBJECT AREA RATHER THAN HOLDING TO THE THREE BASKETS FORMAT.

5. FOLLOWING ARE CHANGES WE WOULD MAKE IN PRESENT DRAFT TEXTS OF ANNEXES A AND B OF THE REPORT TO MINISTERS (REFTEL C):

A. CABLE PARAGRAPH FOUR, LINE ONE OF TEXT OF ANNEX A: "DISARMAMENT" WOULD SEEM MORE APPROPRIATE THAN "ARMS CONTROL" SINCE ALLIES WILL BE RAISING CBMS AT LEAST IN THE REVIEW CONTEXT.

B. CABLE PARAGRAPH FOUR, LINE 21 OF TEXT OF ANNEX A: SUBSTITUTE "COULD ADVANCE OR SUPPORT A LIMITED NUMBER OF" INSTEAD OF "MIGHT WISH TO ADVANCE SOME".

C. CABLE PARAGRAPH FOUR, LAST LINE, PARAGRAPH FIVE OF ANNEX B: DROP PERIOD AND ADD "WITHIN TIMESPAN OF BELGRADE MEETING."

D. CABLE PARAGRAPH FOUR, LINE 12, PARAGRAPH SIX OF ANNEX B: ALTHOUGH SENTENCE SEEMS LOGICALLY INCOMPLETE AS PRESENTLY DRAFTED, I.E., SHOULD THERE BE A FURTHER CLAUSE TO THE EFFECT THAT ALLIES WOULD BE IN BETTER POSITION IF THEY HAD A FEW CBM PROPOSALS TO ADVANCE, WE CONCUR IN RELOCATION OF "THEIR" IF MISSION BELIEVES IT WOULD ALLEVIATE NORWEGIAN AND DUTCH CONCERNS.

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